PET ANIMAL CONTROL ORDINANCE

WHEREAS, the Jekyll Island–State Park Authority (“Authority”) has adopted “The Code of Jekyll Island-State Park of Georgia, 1997” (“Code”), and

WHEREAS, the Authority desires to amend Chapter XIV under Part IV of said Code to include all animals of pet origin;

NOW, THEREFORE, BE IT RESOLVED BY THE JEKYLL ISLAND-STATE PARK AUTHORITY, that Chapter XIV of said Code is hereby deleted in its entirety and an amended Chapter XIV under Part IV of said Code is hereby adopted to read as follows:

CHAPTER XIV: Pet Animal Control Ordinance

14-101 Name
This Ordinance is shall be referred to as the "Pet Animal Control Ordinance of Jekyll Island".

14-102 Animal Control Unit
There is hereby created an Animal Control Unit for Jekyll Island under the general supervision of the Executive Director of Jekyll Island.

14-103 Definitions
For the purpose of this Ordinance, the following terms, phrases and words and their derivatives shall have the meaning given herein.

a. Animal Enforcement Agent means an employee of the Animal Control Unit authorized by the Executive Director to enforce the provisions of this Ordinance.

b. Dangerous dog means any dog, according to records of the Animal Control Unit
   (i) that inflicts severe injury on human beings without provocation on public or private property; or
   (ii) aggressively bites, attacks or endangers the safety of human beings without provocation after the dog has been classified as a potentially dangerous dog and after the owner has been notified of such classification.
c. Dogs or cats running at large means
   (i) any public nuisance dog or cat, or
   (ii) any dog or cat while not on a leash. A dog or cat is not running at
   large when he is confined within the limits of his owner's property, or
   on a hand held leash not more than sixteen (16) feet long.

d. Hunting dog means any dog that
   (i) is a member of a breed of dog recognized by the Georgia
   Department of Natural Resources as a hunting dog, and
   (ii) is actively used by its owner for hunting
   purposes.

e. Hunting season is the season(s) of the year designated and recognized by
   the Georgia Department of Natural Resources as being a hunting season.

f. Litter means two or more animals with the same mother.

g. Microchip Identification means the process of identifying the owner of
   any animal by information provided on a microchip inserted into the
   body of the animal so that an Identification No., etc. can be determined by
   Animal Control.

h. Potentially dangerous dog means any dog which without provocation
   bites a human being on public or private property.
   i. Proper Enclosure means an enclosure for keeping a dangerous dog,
      potentially dangerous dog, or vicious dog while on the owner’s
      property securely confined indoors or in a securely enclosed and
      locked pen, fence, or structure suitable to prevent the entry of young
      children and designed to prevent the dog from escaping. Any such
      pen or structure shall have secure sides and a secure top, and, if the
      dog is enclosed within a fence, all sides of the fence shall be of
      sufficient height and the bottom of the fence shall be constructed or
      secured in such a manner as to prevent the dog’s escape either from
      over or from under the fence. Any such enclosure shall also provide
      protection from the elements for the dog.

j. Owner means any natural person or any legal entity, including but not
   limited to, a corporation, partnership, firm, or trust owning,
   possessing, harboring, keeping or having custody or control of a dog
   or cat within the boundaries of Jekyll Island.

k. Police Officer means any law enforcement officer empowered to
   make arrests on Jekyll Island.

l. Public beach means that area of beach located above the low water
   mark of the Atlantic Ocean which is used by the general public with
   the owner's permission or which is owned by the State of Georgia.
m. Public nuisance dog or cat means any dog or cat, which has
damaged the property of anyone other than the owner thereof in the
amount of $10.00 or more; or any dog or cat causing unsanitary
conditions in any enclosure or surroundings.

n. Vicious animal means any animal that attacks, bites or injures pets,
companion animals or livestock or which, because of temperament,
conditioning, or training, has a known propensity to attack, bite or
injure pets, companion animals or livestock. No animal may be declared
vicious if a threat, injury or damage was sustained by a pet, companion
animal or livestock that, at the time, was committing a willful trespass or
other tort upon the premises occupied by the owner or keeper of the animal.
The term “vicious animals” shall not be construed to include dogs that are
part of a governmental organization in performance of its duties.

o. Vicious Dog means any dog that inflicts a severe injury on a human
being without provocation after the owner has notice that the dog has
previously bitten or attacked or endangered the safety of a human
being. Such term shall not include a dog that inflicts an injury upon a person
when the dog is being used by a law enforcement officer to carry out
the law enforcement officer’s official duties. A dog shall not be a
vicious dog if the injury inflicted by the dog was sustained by a person
who, at the time, was committing a willful trespass or other tort or was
tormenting, abusing, or assaulting the dog or had in the past been
observed or reported to have tormented, abused, or assaulted the
dog or was committing or attempting to commit a crime. A vicious dog may
also be a “vicious animal” as that term is defined in this Ordinance.

14-104 Animal Control Advisory Board
The Animal Control Advisory Board shall be composed of not less than five (5)
members, consisting of the Chief of the Jekyll Island Fire & Safety or his designee,
a veterinarian, a representative of the Humane Society, and two other members
who shall be appointed at large. All members shall serve without compensation
and shall be appointed by the Executive Director for a term of two (2) years.
One (1) member shall initially be appointed for a term of three (3) years.

14-105 Violations
a. It shall be a violation of this Ordinance for any owner or person having
custody of a dog or cat on Jekyll Island to fail to confine the animal to the
premises of the owner or the premises of someone authorized by the owner
to have custody of the animal. When off the premises of the owner
custodian, such dogs or cats shall be in the care and immediate control of a
competent person. An animal shall be presumed not to be in the care and immediate control of a person unless that person maintains the animal indoors, in a fenced yard, a proper cage in their yard, with electronic fence or collar, or on a hand held leash not more than sixteen (16) feet long.
b. It shall be a violation of this Ordinance for the owner of any dog to fail to have immediate control of the dog in all public areas of Jekyll Island.
c. It shall be a violation of this Ordinance for the owner of any dog or cat to allow said dog or cat to act so as to become a public nuisance dog or cat as defined in 14-103(c).
d. It shall be a violation of this Ordinance for any dog or cat to be off leash and/or running free on the beaches and dunes of Jekyll Island at any time.
To protect nesting sea turtles and shorebirds, it is further prohibited for any pet, whether leashed, unleashed or otherwise. To be on the beaches or in the dunes of Jekyll Island from the boardwalk at the South Dunes Picnic are (Latitude 31.031854, Longitude -81.415358) south and around the southern tip of the island north to a point (Latitude 31.015594, Longitude -81.433926) or equivalent to 2,000 feet south of the St. Andrews Picnic area. This shall not apply to any animal operating as a guide dog or performing similar assistance for a disabled person.
e. It shall be a violation of this Ordinance for the owner to permit a dog or cat off the premises of that owner's property without a collar and identification tag for each dog or cat. The identification tag shall give the name, current address and telephone number of the owner.
f. It shall be a violation of this Ordinance for any person to obstruct or prevent any Animal Enforcement Agent or Glynn County Police Officer from enforcing the provisions of this ordinance, including, without limitation, interfering with the use of traps by such agent or officer.
g. It shall be a violation of this Ordinance for the owner of any dog, cat or to fail to immediately remove the fecal matter of such dog or cat from any portion of Jekyll Island.

14-106 Outdoor Feeding of Animals
Maintaining outdoor feeding stations and/or feeding animals outside on a regular basis (except for bird feeders) is prohibited except under express permission of the Authority or its licensed agent. Should any stray, feral or displaced animal appear on your premises, the Authority or an Authority approved licensed agent may be contacted to pick up and humanely care for the animal. Feeding of such animals is permissible only from the time the Authority or its licensed agent is notified until the animals are under the Authority or an Authority approved agent.
14-107 **Dangerous Dog Control Law**
Jekyll Island Code Enforcement Agents shall be charged with the responsibility of enforcing the "Dangerous Dog Control Law", O.C.G.A § 51-2-7.

14-108 **Impoundment Provisions**
Any and all animals found in a condition which constitutes a violation of this Ordinance or any applicable state law on the part of the animal’s owner (if any), may be immediately impounded by agents of the Animal Control Unit or by members of the Georgia State Patrol.

14-109 **Post Impoundment Procedures**
If an owner’s name and contact information found on a seized animal can be identified through the information attached to a collar, microchip, a Passive Integrated Transponder (PIT) tag or other device, the owner shall be notified using the contact information on the animal. A seized animal with identification may be removed from the island and detained for a period of seven (7) days. If the animal is not claimed or redeemed by the owner or person harboring the animal within this period, the disposition of the seized animal shall be handled at the discretion the Authority or its duly designated officer or licensed agent in such a manner as the officer or licensed agent having custody of the impounded animal may designate. The cost of the redemption shall be an amount up to $100.00, or an amount as may from time to time be established by the Jekyll Island-State Park Authority for the actual cost to the Authority or its duly designated officer or licensed agent for the boarding of the animal and, if needed, rabies vaccination, microchip, PIT identification installation, veterinary expenses that meet the contracted agencies selected protocol, and upkeep of files pertaining to the impounded animal. If the owner of a seized animal cannot be identified, it shall be held for seven (7) days in accordance with the above stated policy.

14-110 **Rabies Certificate**
The owner of a dog or cat must possess a current Certificate of Rabies Vaccination for each animal owned as provided for by the laws of the State of Georgia. Georgia State law requires all dogs, cats and ferrets to have a current rabies vaccination.
14-111 Enforcement
This Ordinance shall be enforced on a complaint basis. Complaints shall be in writing or by telephonic communication, provided the caller gives his name, his address, the nature of the complaint, and a description of the animal. This ordinance may also be enforced on any other basis deemed reasonable by the Jekyll Island Authority or the Georgia State Patrol.

14-112 Adoption Procedures
The Animal Control Unit may offer for adoption to any person any dog or cat unredeemed or unclaimed by the owner after seven (7) days upon payment of the cost of a rabies vaccination, microchip identification installation, and an adoption fee. The Animal Control Advisory Board shall have the responsibility to formulate the rules and regulations for the adoption of unclaimed dogs or cats.

14-113 Animal Abandonment
It is prohibited by Georgia Law to abandon any animal on Jekyll Island.

14-114 Cruelty to Animals
a. It shall be unlawful for any person, either by act or omission, to:
   1. overdraw, overload, torture, torment, or deprive any animal of necessary sustenance or to beat, mutilate, intentionally poison, or kill any animal or cause same to be done, or to carry or confine any animal in or upon a vehicle in an inhumane manner, or to otherwise treat any animal in a cruel or inhumane manner;
   2. keep or confine any animal where the water, shelter, ventilation, and food are not sufficient and wholesome for the preservation of an animal of its size, species, and breed;
   3. keep any animal in unsanitary conditions or in such a place or condition as to become a nuisance because of odor or contagion of disease;
   4. promote any fight between animals or to allow or permit any fight in or upon any premises in that person’s possession or under that person’s control; or
   5. abandon any animal on any public street, road, alley, or property, or to abandon any animal on private property when not in the care of another person.

b. This section shall not apply to conduct which is otherwise permitted under the laws of this state or of the United States, including, but not limited to, raising animals for agricultural or food purposes, hunting wild animals in compliance with the laws of the State of Georgia,
killing or injuring animals for humane purposes or in the furtherance of medical or scientific research, defending or protecting one’s person or property from injury or damage, pest control practices, or the authorized practice of veterinary medicine, which authorized practice shall include, but shall not be limited to, ear cropping, tail docking, and claw removal.

14-115 Investigation by Animal Enforcement Agent; Notice of Classification

**Dangerous Dog**

a. Upon receiving a report of a dangerous dog or potentially dangerous dog within an Animal Enforcement Agent’s jurisdiction from a law enforcement agency, animal control agency, rabies control officer, or county board of health, the Animal Enforcement Agent shall make such investigations and inquiries with regard to such report as may be necessary to carry out the provisions of this article.

b. When an Animal Enforcement Agent or Police Officer classifies a dog as a dangerous dog or reclassifies a potentially dangerous dog as a dangerous dog, the Animal Enforcement Agent or Police Officer shall notify the dog's owner in writing by certified mail to the owner's last known address of such classification or reclassification. Such notice shall be complete upon its mailing.

c. As used herein, the term "potentially dangerous dog" shall mean any dog which without provocation bites a human being on public or private property. As used herein, the term "dangerous dog" shall mean any dog, according to records of the Animal Control Unit:

(i) that inflicts a severe injury on human beings without provocation on public or private property; or

(ii) aggressively bites, attacks or endangers the safety of human beings without provocation after the dog has been classified as a potentially dangerous dog and after the owner has been notified of such classification.

14-116 Procedures for Classification as Dangerous Dogs or Potentially Dangerous dogs; Notice; Hearing

a. As applied to the owners of potentially dangerous dogs, the procedures provided for in this ordinance section must be carried out as a necessary condition for the enforcement of the provisions of this ordinance against such owners. As applied to the owners of dangerous dogs, the procedures provided for in this ordinance section shall not be an essential element of any crime provided for in this article.
b. When a dangerous dog or a potentially dangerous dog is classified as such, the Animal Enforcement Agent or Police Officer shall notify the dog's owner of such classification.

c. The notice to the owner shall meet the following requirements:
   1. The notice shall be in writing and mailed by certified mail to the owner's last known address;
   2. The notice shall include a summary of the Animal Enforcement Agent’s or Police Officer's findings that formed the basis for the dog's classification as a dangerous or potentially dangerous dog;
   3. The notice shall be dated and shall state that the owner, within 15 days after the date shown on the notice, has a right to request a hearing on the Animal Enforcement Agent’s or Police Officer's determination that the dog is a dangerous dog or potentially dangerous dog;
   4. The notice shall state that the hearing, if requested, shall be before the Glynn County Magistrate Court;
   5. The notice shall state that if a hearing is not requested, the Animal Enforcement Agent’s or the Police Officer's determination that the dog is a dangerous dog or a potentially dangerous dog will become effective for all purposes under this article on a date specified in the notice, which shall be after the last day on which the owner has a right to request a hearing; and
   6. The notice shall include a form to request a hearing before the applicable court and shall provide specific instructions on mailing or delivering such request to the Court.

d. When the Glynn County Magistrate Court receives a request for a hearing as provided in subsection (c) of this ordinance section, it shall schedule such hearing within 30 days after receiving the request. The Magistrate Court shall notify the dog owner in writing by certified mail of the date, time, and place of the hearing, and such notice shall be mailed to the address of the dog owner shown on the Request for Hearing at least ten days prior to the date of the hearing. At the hearing, the owner of the dog shall be given the opportunity to testify and present evidence and in addition thereto the court shall receive such other evidence and hear such other testimony as the court may find reasonably necessary to make a determination either to sustain, modify, or overrule the Animal Enforcement Agent’s or Police Officer's classification of the dog.
e. Within ten (10) days after the date of the hearing, the court shall notify the dog owner in writing by certified mail of its determination on the matter. If such determination is that the dog is a dangerous dog or a potentially dangerous dog, the notice shall specify the date upon which that determination is effective provided that said effective date shall be not less than ten (10) days after the date of this order.

14-117 Requirements for Possessing a Dangerous or Potentially Dangerous Dog

a. It is unlawful for an owner to have or possess on Jekyll Island a dangerous dog or potentially dangerous dog without a certificate of registration issued in accordance with the provisions of this ordinance section.

b. Subject to the additional requirements of subsection (c) of this ordinance section for dangerous dogs, the Animal Enforcement Agent shall issue a certificate of registration to the owner of such dog if the owner presents to the Animal Enforcement Agent sufficient evidence of:
   1. A proper enclosure to confine the dangerous dog or potentially dangerous dog; and
   2. The posting of the premises where the dangerous dog or potentially dangerous dog is located with a clearly visible sign warning that there is a dangerous dog on the property. Such sign shall prominently display the Dangerous Dog Symbol designed by the State Department of Natural Resources pursuant to O.C.G.A. '4-8-25(b)(2)(B).

c. In addition to the requirements of subsection (b) of this Code section, the owner of a dangerous dog shall present to the Animal Control Office evidence of:
   1. A policy of insurance in the amount of at least $15,000.00 issued by an insurer authorized to transact business in this state insuring the owner of the dangerous dog against liability for any personal injuries inflicted by the dangerous dog; or
   2. A surety bond in the amount of $15,000.00 or more issued by a surety company authorized to transact business in this state payable to any person or persons injured by the dangerous dog.
d. The owner of a dangerous dog or potentially dangerous dog shall notify the Jekyll Island Animal Control Office within 24 hours if the dog is on the loose, is unconfined, has attacked a human, has died, or has been sold, donated or disposed of. If the dog has been sold, donated or disposed of, the owner shall also provide the Jekyll Island Animal Control Office with the name, address, and telephone number of the new owner of the dog.

e. The owner of a dangerous dog or potentially dangerous dog shall notify the Jekyll Island Animal Control Office if the owner is moving from Jekyll Island. The owner of a dangerous dog or potentially dangerous dog who is a new resident of Jekyll Island shall register the dog as required in this Ordinance section within 30 days after becoming a resident.

f. Issuance of a certificate of registration or the renewal of a certificate of registration by Jekyll Island does not warrant or guarantee that the requirements specified in subsections (b) and (e) of this ordinance section were met or are maintained by the owner of a dangerous dog or potentially dangerous dog.

g. An Animal Enforcement Agent or State Patrol Officer is authorized to make whatever inquiry is deemed necessary to ensure compliance with the provisions of this article.

h. Any owner of a dangerous dog or potentially dangerous dog kept on Jekyll Island shall pay the Jekyll Island Authority an annual fee of $100.00 to register a dangerous dog or potentially dangerous dog as required in this ordinance. Certificates of registration shall be renewed on an annual basis. at the time of the annual renewal of a certificate of registration, an Animal Enforcement Agent or State Patrol Officer shall require evidence from the owner or make such investigation as may be necessary to verify that the dangerous dog or potentially dangerous dog is continuing to be confined in a proper enclosure and that the owner is continuing to comply with other provisions of this article.

14-118 Restrictions on Permitting Dangerous, Potentially Dangerous, or Vicious Dogs to be Outside Proper Enclosure

a. It is unlawful for an owner of a dangerous dog to permit the dog to be outside a proper enclosure unless the dog is muzzled and restrained by a substantial chain or leash and is under the physical restraint of a responsible person. The muzzle shall be made in a manner that will not cause injury to the dog or interfere with its vision or respiration but will prevent it from biting any person.

b. It is unlawful for the owner of a potentially dangerous dog to permit the dog to be outside a proper enclosure unless the dog is muzzled
and restrained by a substantial chain or leash and is under the physical restraint of a responsible person. The muzzle shall be made in a manner that will not cause injury to the dog or interfere with its vision or respiration but will prevent it from biting any person.

c. It is unlawful for an owner of a vicious dog to permit the dog to be outside a proper enclosure unless the dog is muzzled and restrained by a substantial chain or leash and is under the physical restraint of a responsible person. The muzzle shall be made in a manner that will not cause injury to the dog or interfere with its vision or respiration but will prevent it from biting any person.

14-119 Confiscation of Dogs; Grounds; Disposition

a. A dangerous dog shall be immediately confiscated by the Animal Enforcement Agent or State Patrol Officer or by any law enforcement officer or by another person authorized by the Animal Enforcement Agent or Police Officer if the:

1. Owner of the dog does not secure or maintain the liability insurance or bond required by this Ordnance;
2. Dog is not validly registered as required by Section 14-115;
3. Dog is not maintained in a proper enclosure; or
4. Dog is outside a proper enclosure in violation of Section 14-115.

b. A potentially dangerous dog shall be confiscated in the same manner as a dangerous dog if the dog is:

1. Not validly registered as required by Section 14-115;
2. Not maintained in a proper enclosure; or
3. Outside a proper enclosure in violation of Section 14-116.

c. Any dog that has been confiscated under the provisions of section 14-117 of this Ordinance shall be returned to its owner upon the owner's compliance with the provisions of this article and upon the payment of reasonable confiscation costs including boarding at the rate of $12.00 per day plus a pickup fee of $50.00 and a $12.00 fee if the animal's owner does not produce proof of a current rabies vaccination. In the event the owner has not complied with the provisions of this article within twenty (20) days of the date the dog was confiscated, said dog shall be destroyed in an expeditious and humane manner.
14-120 Violations; Penalties
  a. The owner of a dangerous dog or potentially dangerous dog who violates the applicable provisions of Ordinance Sections 14-115 through 14-117 or whose dangerous dog or potentially dangerous dog is subject to confiscation under Ordinance Section 14-117 shall be guilty of an ordinance violation punishable by a fine of up to $1,000 or imprisonment for up to 60 days or both.
  b. In addition to the penalties for violations under subsection (a) of this Ordinance Section, the dangerous dog involved shall be immediately confiscated by the Animal Enforcement Agent or Police Officer or another person authorized by the Animal Control Officer or Police Officer and placed in quarantine for the proper length of time as determined by the county board of health, and, thereafter, the dangerous dog shall be destroyed in an expeditious and humane manner.
  c. No owner of a dangerous dog shall be held liable for a violation of this Ordinance for injuries inflicted by said owner's dog to any human being while the dog is on the owner's property.

14-121 Liability for Damages
  a. Under no circumstances shall Jekyll Island or any employee or official thereof which enforces or fails to enforce the provisions of this article be held liable for any damages to any person who suffers an injury inflicted by a dog that has been identified as being a dangerous dog or potentially dangerous dog or by a dog that has been reported to the proper authorities as being a dangerous dog or potentially dangerous dog or by a dog that Jekyll Island and its officials and employees have failed to identify as a dangerous dog or potentially dangerous dog or by a dog which has been identified as being a dangerous dog or potentially dangerous dog but has not been kept or restrained in the manner described in subsection (b)(1) through (2) of Ordinance Section 14-115 or by a dangerous dog or potentially dangerous dog whose owner has not maintained insurance coverage or a surety bond as required in subsection (c) (1) and (2) of Ordinance Section 14-115.
14-122 Vicious Animals

It shall be the duty of every owner or custodian of any vicious animal to ensure that it is kept under restraint and that the reasonable care and precautions are taken to prevent it from leaving the real property limits of its owner, possessor, or custodian, and ensure that:

a. It is securely and humanely enclosed within a house, building, fence, pen or other enclosure out of which it cannot climb, dig, jump, or otherwise escape on its own volition; and that such enclosure is securely locked at any time the animal is left unattended; or
b. It is securely and humanely restrained by chain, cable or trolley, or other tether of sufficient strength to prevent escape; or

c. It is on a leash and under the control of a competent person and that person is present with the animal at all times.

d. It shall be unlawful for any person to cause, permit, accompany or be responsible for the presence of any vicious dog or cat on the streets or public places of the county or allow the animal to run on the premises of another, at any time; unless and in addition to the other requirements of this chapter such dog or cat shall be securely muzzled to effectively prevent it from biting any person or other animal. Upon impounding a vicious animal for any reasons, the animal control unit may for reasons of public safety, retain said animal at the impoundment facility until disposition by the appropriate court.

e. The following additional precautions shall be taken by the owners, possessors, or custodians of vicious animals:

1. Whenever the animal is outside of its enclosure as provided for above, but on the owner’s property, it must be attended by the owner and restrained by a secure collar and leash of sufficient strength to prevent escape. The leash shall be no longer than ten (10) feet, and the animal must be kept at least fifteen (15) within the perimeter boundaries of the property unless said perimeter boundary is securely fenced.

2. No vicious animal shall be chained, tethered, or otherwise tied to any inanimate object such as a tree, post, or building, outside of its own enclosure as provided for above.
14-123 **Appeal of Nuisance Classification**

a. The owner of any dog or cat which has been classified as a nuisance dog or cat by the Animal Control Unit shall have a right to appeal such classification, in writing, to the Magistrate Court. The decision of the Magistrate Court shall be final. The Magistrate Court shall have the authority to formulate rules and regulations for administrative hearings to be conducted by it as to nuisance dogs or cats.

b. The Magistrate Court shall also conduct hearings under Section 4-8-24 of the O.C.G.A. as it pertains to dangerous dogs and potentially dangerous dogs. The procedure to be followed in classifying a dangerous or potentially dangerous dog is set out in O.C.G.A. Section 4-8-24.

14-124 **Severability Clause**

If any section or paragraph of this Chapter should be declared unconstitutional or invalid by any court of competent jurisdiction, such declaration shall not affect the validity of the remaining portions of the Ordinance. All parts or portions hereof not so declared unconstitutional or invalid shall remain in full force and effect as if separately adopted.

14-125 **Penalties**

Whenever in this Ordinance any act is prohibited or is made or declared to be unlawful or an offense, or whenever herein the doing of an act is required or the failure to do any act is declared to be unlawful, the violation of such provision shall be punishable as for an ordinance violation punishable by a fine of up to $1,000.00 or imprisonment for up to 60 days or both.

14-126 **Amendment**

This Ordinance may not be amended without the approval of the Board of Trustees of the Jekyll Island-State Park.